

## ***CABINET Agenda***

Date Monday 17<sup>th</sup> June 2024

Time 6.00 pm

Venue Council Chamber, Civic Centre, Oldham, West Street, Oldham, OL1 1NL

Notes 1. DECLARATIONS OF INTEREST- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Constitutional Services at least 24 hours in advance of the meeting.

2. CONTACT OFFICER for this agenda is Peter Thompson – email [peter.thompson@oldham.gov.uk](mailto:peter.thompson@oldham.gov.uk)

3. PUBLIC QUESTIONS - Any Member of the public wishing to ask a question at the above meeting can do so only if a written copy of the question is submitted to the contact officer by 12.00 noon on Wednesday, 12<sup>th</sup> June 2024.

4. FILMING - The Council, members of the public and the press may record/film/photograph or broadcast this meeting when the public and the press are not lawfully excluded. Any member of the public who attends a meeting and objects to being filmed should advise the Constitutional Services Officer who will instruct that they are not included in the filming.

Please note that anyone using recording equipment both audio and visual will not be permitted to leave the equipment in the room where a private meeting is held.

### MEMBERSHIP OF THE CABINET

Councillors M Ali, Brownridge, Dean, Goodwin, F Hussain, Jabbar, Mushtaq, Shah (Chair) and Taylor

### Item No

1 Apologies For Absence

2 Urgent Business

Urgent business, if any, introduced by the Chair

3 Declarations of Interest

To Receive Declarations of Interest in any Contract or matter to be discussed at

the meeting.

4 Public Question Time

To receive Questions from the Public, in accordance with the Council's Constitution.

5 Minutes (Pages 5 - 26)

To approve the Minutes of the meeting of the Cabinet held on 18<sup>th</sup> March 2024, as a correct record.

6 Improving our services for children, young people and their families (Pages 27 - 32)

The report details a review and re-design of services for children, young people and their families in Oldham.

7 Youth Justice Service - Retender of Service from 1 April 2025 (Pages 33 - 36)

To consider options for the future operations of the Youth Justice Service, from 1<sup>st</sup> April 2025.

8 SEND Information, Advice and Support Service (SEND IASS) - Re-tender of Service (Pages 37 - 40)

The current SEND Information, Advice and Support Service (SEND IASS) contract ends on 31<sup>st</sup> March 2025 and approval is sought to re-commission the contract through an open, transparent, robust, competitive procurement process.

9 Targeted Impartial Information Advice and Guidance (TIIAG), Return Home from Missing Interviews and Young Carers (Pages 41 - 44)

To assess options for the delivery of Targeted Impartial Information Advice and Guidance Services, from 1<sup>st</sup> April 2025.

10 Transport Capital Programme 2024/25 - City Region Sustainable Transport Settlement (CRSTS), Advanced Pot-Hole Funding & Integrated Transport Block (ITB) (Pages 45 - 58)

A report seeking approval for formal acceptance of the CRSTS funding, as well as the acceptance of the Integrated Transport Block and Advanced Pot Hole Funding, and approval of the programme recommended for delivery utilising these funds in full, for 2024/25.

11 Exclusion of the Press and Public

To consider that the press and public be excluded from the meeting for the following four items of business, pursuant to Section 100A(4) of the Local Government Act 1972 on the grounds that discussions may involve the likely disclosure of exempt information, under paragraph(s) 3 as defined in the

provisions of Part 1 of Schedule 12A of the Act, to the Local Government Act 1972 and public interest would not be served in publishing the information.

- 12 Improving our Services for Children, Young People and their families (Pages 59 - 66)  
To consider the recommendations in the confidential report.
- 13 SEND Information, Advice and Support Service (SEND IASS) – Re-tender of Service (Pages 67 - 70)  
To consider the recommendations in the confidential report.
- 14 Targeted Impartial Information Advice and Guidance (TIIAG), Return Home from Missing Interviews and Young Carers (Pages 71 - 76)  
To consider the recommendations in the confidential report.
- 15 Youth Justice Service – Re-tender of Service from 1st April 2025 (Pages 77 - 82)  
To consider the recommendations in the confidential report.

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**Present:** Councillor Shah (in the Chair)  
Councillors Ali, Brownridge, Dean, Goodwin, Jabbar and  
Mushtaq.

1           **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor F. Hussain  
and Councillor Taylor.

2           **URGENT BUSINESS**

There were no items of urgent business received.

3           **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4           **PUBLIC QUESTION TIME**

There were no public questions for this meeting of the Cabinet  
to consider.

5           **MINUTES**

Resolved:

That the minutes of the meeting of the Cabinet, held on 26<sup>th</sup>  
February 2024, be approved as a correct record.

6           **PROPOSED CHANGES TO SECTION 75 GOVERNANCE  
ARRANGEMENTS**

The Cabinet considered a report of the Associate Director of  
Strategy, Planning and Development (NHS Greater  
Manchester), which informed Members that there was a need to  
ensure that business related to the Section 75 Agreement held  
between Oldham Council and NHS Greater Manchester  
Integrated Care Board moves into Oldham's Integrated Care  
Partnership Committee (formerly named Oldham Integrated  
Care Partnership Locality Board), with the aim of providing  
robust stewardship of the pooled / aligned health budget, whilst  
linking this work to wider health and care partnership  
conversations.

Resolved:

That the Cabinet approves the proposed changes to the  
governance arrangements for the Section 75 and the Terms of  
Reference for Oldham Integrated Care Partnership Committee,  
as outlined in the report.

7           **REVENUE MONITOR AND CAPITAL INVESTMENT  
PROGRAMME 2023/24**

The Cabinet considered a report of the Director of Finance  
which provided Members with an update on the Council's  
2023/24 forecast revenue budget position (outlined at Annex 1  
of the report) and the financial position of the capital  
programme, as at 31<sup>st</sup> December 2023 (Quarter 3 – 2023/24),  
together with the revised capital programme 2023/24 to

2027/28, as outlined in section two of the report (outlined at Annex 2 of the report).



The forecast outturn position for 2023/24 was a projected adverse variance of £16.642m after allowing for approved and pending transfers to and from reserves. There were significant variances contained within the projected net overspend within three areas forecasting pressures:

- a. Children's Services is forecasting a pressure of £14.240m.
- b. Place and Economic Growth is forecasting a pressure of £5.442m.
- c. Community Health and Adult Social Care is forecasting a pressure of £0.864m.

These will continue to be closely monitored for the remainder of the ensuing financial year with action taken to address variances and take mitigating action as detailed in the report. Favourable variances across the remaining portfolios totalling £3.903m are offsetting these pressures in these three areas.

An update on the major issues driving the projections is detailed within Annex 1, of the report.

The forecast pressure of £16.642m, at Quarter 3, was an increase of £0.449m on the adverse position of £16.194m reported at Month 8. Management actions that have been approved to review and challenge planned expenditure, control recruitment and to maximise income would hopefully have an impact on the anticipated the outturn deficit position.

Information on the Quarter 3 position of the Dedicated Schools Grant (DSG), Housing Revenue Account (HRA) and Collection Fund was also outlined in the report. As reported previously, the position on the DSG continues to improve and as at month 9 it was forecasting an in-year surplus of £2.117m, with an estimate that the year-end position will be a surplus of £3.561m.

Action would continue to be taken with the aim of mitigating cost pressures and delivering and maintaining a surplus position. To assist, Oldham was taking part in the Department for Education sponsored Delivering Better Value in SEND (Special Educational Needs and Disabilities) which will provide dedicated support for the SEND Review reforms to 55 Local Authorities with historical DSG deficit issues with the aim of putting the DSG of participating Authorities on a more financially sustainable footing.

There were currently no significant issues of concern in relation to the HRA. The Collection Fund was forecasting an in-year surplus of £0.707m. The Collection Fund is particularly volatile, whilst currently in surplus the position will continue to be closely monitored throughout the year as any surplus or deficit at the end of the financial year will have a direct budgetary impact in 2024/25.

The report also outlined the most up to date capital spending position for 2023/24 to 2028/29 for approved schemes. The revised capital programme budget for 2023/24 was £79.466m, at the close of month 9 (2023/24), a net decrease of £30.839m from the original budget of £110.305m. Actual expenditure to 31<sup>st</sup> December 2023 was £52.765m (66.40% of the forecast outturn). It was thought likely that the forecast position would continue to change as the year drew to a close, with additional re-profiling into future years.

Options/alternatives considered:

- a. To consider the forecast revenue and capital positions presented in the report including proposed changes (preferred option).
- b. To propose alternative forecasts.

Resolved:

1. That the Cabinet endorses the forecast revenue outturn for 2023/24, at Quarter 3 (2023/24) being a £16.642m adverse variance.
2. That the Cabinet endorses the forecast positions for the Dedicated Schools Grant, Housing Revenue Account and Collection Fund.
3. That the Cabinet endorses the revised capital programme for 2023/24 and the forecast for the financial years to 2027/28 as at Quarter 3 (2023/24).

8

### **SYNERGY EDUCATION MANAGEMENT SYSTEM - SYNERGY CONTRACT RENEWAL**

The Cabinet considered a report of the Deputy Chief Executive that sought authority to enter into a call-off contract under a procurement compliant framework agreement in accordance with Contract Procedure Rules to support the ongoing use of Synergy Education Management System for three years with the option to extend by a further one year.

The submitted report sought approval to enter into a call-off contract with Access UK LTD to provide the Education Management System together with any additional modules and services, subject to budget approval.

Options/alternatives considered:

The various options were considered at item 22 on the agenda.

Resolved:

That the Cabinet would consider the commercially sensitive information at item 22 of the agenda before making a decision.

9

### **DON'T TRASH OLDHAM/TRANSFORMATION: YEAR END REVIEW AND NEXT STEPS**

The Cabinet considered a report of the Deputy Chief Executive (Place) and the Director of Environment which noted that clean streets and tackling issues of fly tipping and littering that blight the local communities remain a priority for the Borough of Oldham's residents and for the Council. The second iteration of Don't Trash Oldham (DTO) campaign had commenced in

October 2022, and in addition to community engagement, it also focused on betterment/transforming communities by working with ward members and this was supported by a limited budget for each area, which could be used to realise the requests of Councillors.

Therefore, the submitted report detailed the outcomes and achievements of the Transformation campaign, examined the lessons learned (what has worked and what could be improved) and proposed some new measures/targeted interventions for the future, which strike a balance between new ways of working and addressing the ongoing environmental challenges faced by the residents of Oldham and the Councils approach in addressing such challenges.

The DTO campaign had commenced in September 2021, with the aim of cleaning all council owned alleys and road infrastructure of fly tipped/dumped waste and litter across the borough, on a ward-by-ward basis, spanning a full calendar year. The first year of the campaign concluded on 30<sup>th</sup> October 2022 with the end of year findings reported at that time.

From October 2022 to October 2023, the DTO campaign morphed into a Betterment phase to transform neighbourhoods and build on the legacy work from year one. This was backed up by intensive enforcement and clean up activity in highlighted 'hotspot' neighbourhoods. The accepted aim of this programme was to 'make a difference'. This included visibly improving areas, ensuring detailed attention and physical improvements that were not always deliverable as part of routine work.

For the transforming neighbourhoods' elements of programme to work effectively, a material budget of £3,000 per ward was allocated. To understand the local area and ward member priorities for the focus of the work, meetings were held between the Communities Team, ward members and officers from the Environmental Services to understand the requests and agree what was deliverable within the timescale and budget. Meetings typically took place a month before the teams were due to visit the locality and work in each area typically lasted four weeks.

The submitted report provided a summary of the work completed boroughwide – this includes details of engagement with members, the work completed, waste removed from wards, a summary of the enforcement action undertaken, and the wider improvement(s) achieved because of the additional funding. Finally, the report also outlined proposals on how the legacy of DTO/Betterment campaign will be embedded and what this will look like moving forward. There is a recognition that given the work completed over the last two iterations of DTO/Betterment, a sustainable approach is needed to ensure previous gains are not lost and a more durable model is adopted moving forward,

which meets the needs of the borough, the residents and ensures a clean environment for all.



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Options/alternatives considered:

The submitted report dealt with a number of different options:

- a. Option 1 - No further financial resource required, this option can be funded from existing budget resource.
- b. Option 2 - No further financial resource required, this option can be funded from existing budget resource.
- c. Option 3 - No further financial resource required, this option can be funded from existing budget resource.
- d. Option 4 – This option is being dealt with by a separate Delegated Officer Report named “Gulley Cleaning Review and Restructure”. The additional financial resource required for this option has been calculated at £43,060.
- e. Option 5 – No further financial resource required, this option can be funded from existing budget resource.
- f. Option 6 – It is noted that Option 6 will require a significant financial resource due to the number of unadopted alleys boroughwide. Therefore, if a decision is taken to approve this option, this will form part of a separate report to fully identify the financial resource required.

Resolved:

1. that the Cabinet notes the achievements of the Don't Trash Oldham/Transformation Campaign across the borough between 2022 and 2023.
2. That the Cabinet approves the priorities listed in Section 4 of the report, which aim to provide a sustainable and deliverable legacy for the DTO/Transformation campaigns and outline key areas of focus moving forward.
3. That the Cabinet agrees to delegate to Director of Environment and the Portfolio Holder for Neighbourhoods, in consultation with the Leader of the Council, the prioritisation of funding for the delivery of priorities.

10

## **LIGHT DUTY VEHICLE CROSSINGS POLICY**

The Cabinet considered a report of the Director of Environment that sought approval for a new Light Duty Vehicle Crossings Policy.

The purpose of this policy was to replace the existing policy and procedures for the assessing of Light Duty Vehicle Crossing (dropped kerb) applications and to ensure that they are assessed in a consistent and fair manner.

Options/alternatives considered:

Option 1 was to approve the new Light Duty Vehicle Crossings Policy. The proposed reduction in the requirement for a minimum driveway length to 4.7m would result in more properties qualifying for an Light Duty Vehicle Crossing. This should enable more properties to have access to off-street

parking, thus, reducing congestion on the highway, and, where appropriate, support electric vehicle charging.  
Option 2 was to retain the existing Light Duty Vehicle Crossings Policy, which had been introduced in 2018.

Cabinet was informed that the Chair of the relevant Scrutiny Body had permitted this item to be considered at this meeting of the Cabinet, without prior notification on the Authority's forward plan of Key Decisions in accordance with Rules 13 and 14 of the Constitution

Resolved:

That the Cabinet approves the establishment of a new Light Duty Vehicle Crossings Policy, to come into effect from 1<sup>st</sup> April 2024.

11

## **A LOCAL RESPONSE TO THE NATIONAL HOUSING CRISIS**

The Cabinet considered a report of the Deputy Chief Executive (Place) which informed members that in tackling the current housing crisis and unprecedented demand for housing services, the report highlighted a number of key immediate resource, asked to support a local response in Oldham to improve access to housing support for our residents, to accelerate house building so Oldham's residents have access to more social homes, and to bring online more temporary homes which are much needed for residents in emergency accommodation situations as a result of the cost of living crisis, domestic abuse, or a change to family circumstances.

Over 7,000 people were currently waiting for a social home in Oldham on the housing register, with thousands more currently applying to get on the register; while 500 households were living in temporary accommodation as there simply was not enough truly affordable properties, of the right size in the borough to move people out of their temporary lodgings. Importantly, this included 500 children in these temporary living arrangements.

Families and households across Oldham were facing many challenges as a result of the cost of living crisis - housing being a massive factor in this due to increased rents and mortgages following a decade of high inflation and interest rates. Oldham didn't have the enough housing to meet the changing needs of peoples circumstances; namely enough truly affordable homes. This acute shortage of housing, particularly social and genuinely affordable housing, had led to spiralling rents and house prices. Many young people and families on low to middle incomes struggled to afford to rent or to buy a decent home and therefore overcrowding, evictions, rent arrears and homelessness are all on the rise.

The Leader of the Council and the Deputy Leader and Portfolio Holder for Housing and Licensing had held a 'round-table' discussion with housing associations, private landlords, housing developers, lettings agents and other industry experts, where they also explored the lived experiences of Oldham's residents

with the Poverty Truth Commission. This insight was added to the concerns and complaints from direct residential feedback, and it was clear that there was a need for local action, partnership and collaboration to provide a local solution to these housing challenges in Oldham. These challenges were part of a national housing crisis; however, Government policy changes and funding programmes were not mobilising quickly enough to support communities and residents who deserve better access to housing support.

This report was seeking approval to provide investment for the local response to the national housing crisis and included proposals for: redeployed staffing resources; options for improving service delivery models; and new programmes of activity for refurbishing, leasing, purchasing, and/or building new homes for the purposes of both temporary accommodation and to ensure Oldham residents have more access to truly affordable social housing.

Options/alternatives considered:

Options and alternatives were to be considered at item 23 of the agenda.

Resolved:

That the Cabinet would consider the commercially sensitive information at item 23 of the agenda before making a decision thereon.

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### **ACCEPTANCE OF BROWNFIELD INFRASTRUCTURE AND LAND FUNDING GRANT FOR OLDHAM MUMPS, PRINCES GATE**

The Cabinet considered a report of the Director of economy which advised members that the Council had secured capital funding, by way of a grant from Greater Manchester Combined Authority (GMCA), to help support the development of new homes at Princes Gate, Oldham Mumps.

The recommendations in the report were presented to confirm the value of the grant available to Oldham Council and to notify Cabinet of the intention to accelerate the delivery of circa 347 new homes at this location with Council's Private Sector Partner – MUSE.

Options/alternatives considered:

Option 1 – That Oldham Council doesn't accept the offer of grant from the Brownfield Infrastructure and Land Grant Funding and inform GMCA of the decision not to progress with the grant acceptance.

Option 2 – That Oldham Council progress the project proposals and confirm acceptance of the grant. This was the preferred option, as the site was part of the approved project with the Council's appointed Private Sector Partner which was a key component of the Creating a Better Place programme. The funding provided an opportunity to progress to development without a reliance on the Council's Capital Programme.

Resolved:

1. That Cabinet confirms acceptance of the grant from Greater Manchester Combined Authority (GMCA)
2. That Cabinet delegates authority to the Director of Economy to agree and enter into grant award letter and other associated agreements with GMCA.
3. That Cabinet delegates authority to the Director of Legal Services, or his appointed nominee, to formalise any necessary legal requirements including signing and/or sealing any documentation required to give effect to the recommendations and/or delegations in the submitted report.
4. That Cabinet delegates authority to the Director of Economy and/or his appointed nominee, to approve the appointment of external legal advisers required to protect the Council's interests and to give effect to the recommendations in the submitted report.

13

### **UKSPF GRANT ACCEPTANCE - E22 SUPPORTING LOCAL BUSINESS**

The Cabinet considered a report of the Director of Economy, which asked members to approve and accept a £1,462,282 UK Shared Prosperity Fund (UKSPF) grant allocation following confirmation of an award from the Greater Manchester Combined Authority. This was specifically in relation to Supporting Local Business strand - E22: Investing in enterprise infrastructure and employment/innovation site development projects.

The Cabinet was advised that the fund was split into £1m Capital investment for the Managed Workspace programme in the Spindles and £462,282 revenue to deliver business support to create economic growth (new jobs) and new enterprises (sole traders or new companies). The package of support would be a combination of one-to-one enterprise start-ups and business growth advice and guidance, grants and supporting the Social Innovation Hive.

The UKSPF programme had replaced the European Social Investment Funds and was provided by HM Government and had been devolved to Greater Manchester Combined Authority but will conclude operations by March 2025.

Options/alternatives considered:

*Option 1* – Do not accept the E22 – SPF Grant. Option appraisal – The grant has been allocated to Oldham by GMCA with the aim to support new businesses to start and existing businesses to grow creating jobs. Each of the ten local (Greater Manchester) authorities have been awarded an allocation. If the decision is to not accept the grant, then the funding would be redistributed across the remaining 9 local authorities. This would disadvantage the local business community.

*Option 2* – Retain the capital funding and procure a programme of business support. Option appraisal – The capital funding would be secured and the revenue-based outcomes would be procured/commissioned. This option was examined with the

ambition to secure a trans-organisation/partnership response. However, the soft market testing demonstrated a lack of capacity especially within the very short window for delivery. In addition, there were some concerns relating to subsidy control and the length of time that would take to resolve. As a consequence, this option was discounted (due to time constraints and market capacity).

*Option 3* – Deliver the programme as outlined above (and in Appendix 1 to the report). Options appraisal. The grant has been awarded to Oldham Council and will be used to develop the business support element of the Business Growth and Investment team with the intention of seeking to bring in additional investment to the Council, which in turn enables more targeted, local delivery of business support related solutions. The risk is that this programme does not get extended but to achieve budget savings and maintain outcomes then the team will benefit from managing externally funded provision with the aim to proof capability in this arena.

Preferred Option: *Option 3* is the preferred option as it secures the highest level of control to deliver the programme within the limited time frame.

Cabinet was informed that the Chair of the relevant Scrutiny Body had permitted this item to be considered at this meeting of the Cabinet, without prior notification on the Authority's forward plan of Key Decisions in accordance with Rules 13 and 14 of the Constitution.

Resolved:

1. That the Cabinet approves the acceptance of the £1.462m UKSPF grant against the two inventions as set out below:
  - a. Capital Grant allocation £1m to support the Managed workspace project in the Spindles and;
  - b. a revenue grant allocation £462,282 to provide business support advice and guidance, alongside supporting the Social Innovation Hive and a series of grants programmes (targeting start-ups and business growth).
2. That Cabinet approves the delivery of:
  - a. 300 enterprises receiving non-financial support.
  - b. 80 jobs created as a result of support.
  - c. 40 new enterprises created as result of support.
  - d. 3201m<sup>2</sup> of commercial space completed or improved.
3. Cabinet notes that as accountable body for UKSPF, GMCA has issued a Memorandum of Understanding (MOU) in respect of the grant, along with supporting documentation, which has been reviewed by the Council's legal services.
4. Cabinet agrees to delegate authority to the Deputy Chief Executive (Place) to agree the terms of the MOU issued by GMCA in respect of the grant award in consultation with the Director of Legal Services.
5. Cabinet agrees to delegate authority to the Director of Economy, or his nominated representative, to agree monitoring and evaluation of defined outputs and

negotiations thereupon as required over the grant delivery period of 2023/24 – 2024/2025.

6. Cabinet agrees to delegate authority to the Director of Legal Services, or his appointed nominee, to formalise any necessary legal requirements including signing and/or sealing any documentation required to give effect to the recommendations and/or delegations in this report.
7. Cabinet agrees to delegate authority to the Director of Economy and/or his nominee to approve the appointment of external legal advisers if required to protect the Council's interests and give effect to the recommendations in this report.

14

## **UNITED UTILITIES GREEN RECOVERY FUND GRANT ACCEPTANCE**

The Cabinet received a report of the Deputy Chief Executive (Place) that asked members to approve the acceptance of the £1,991,000 United Utilities Green Recovery Fund (UUGRF) grant allocation following confirmation of an award from United Utilities Plc in October 2023.

Oldham Council's Highways and Engineering Team had submitted various applications seeking financial support to increase the National Capital Value (NCV) of Oldham. The submissions were based on four emerging projects in Oldham town centre, namely: West Street; Rock Street; Market Street; and Curzon Street. All of these projects were to be delivered by March 2025 and the grant award received from United Utilities was intended to supplement and match funding from the Mayor's Cycling and Walking Challenge Fund that was already secured for these projects.

Options/alternatives considered:

Option 1 was to do nothing. Failure to accept the grant allocation of United Utilities Green Recovery Fund would reflect negatively on the perception of the town and its ambitions. It would also have significant implications for delivery on the overarching project budgets and, therefore, the achievement of regeneration ambitions and objectives in Oldham Town Centre.

Option 2 was to formally accept the United Utilities Green Recovery Fund award allocation for £1.991m and enter the FCA as set out in this report. the preferred Option was therefore Option 4.1 Option 2, as this would help to ensure delivery of the projects in the agreed timescales and budgets and, therefore, achieve the regeneration ambitions and objectives in Oldham Town Centre.

Cabinet was informed that the Chair of the relevant Scrutiny Body had permitted this item to be considered at this meeting of the Cabinet, without prior notification on the Authority's forward plan of Key Decisions in accordance with Rules 13 and 14 of the Constitution.

Resolved:

1. Cabinet approved the acceptance of the £1.991m United Utilities Green Recovery Fund grant against the

increased National Capital Value criteria specified by Ofwat in collaboration with United Utilities Plc. The grant, it was noted would be broken down for spend against the following schemes; West Street – an allocation of £441,000 to increase sustainable urban drainage capacity and reduce surface water volume entering the combined sewerage system, and increase amenity space - dwell space, pedestrian/cycle provisions and increase soft landscaping infrastructure; Rock Street – an allocation of £700,000 to increase sustainable urban drainage capacity and reduce surface water volume entering the combined sewerage system, increase amenity space on former brownfield site, improve connectivity for disabled and vulnerable road users i.e. pedestrian/cycle provisions and increase in soft landscaping infrastructure to facilitate a new public amenity space in the form of a park; Market Street – an allocation of £600,000 to increase sustainable urban drainage capacity and significantly reduce surface water volume entering the combined sewerage system, increase amenity space i.e. dwell space, pedestrian/cycle provisions and increase in soft landscaping infrastructure; and Curzon Street – an allocation of £250,000 to increase sustainable urban drainage capacity and significantly reduce surface water volume entering the combined sewerage system, increase amenity space i.e. dwell space, pedestrian/cycle provisions and increase in soft landscaping infrastructure.

2. Cabinet agrees to delegate authority to the Deputy Chief Executive (Place), or her nominated representative, to agree the terms of the Legal Agreement in respect of the grant award in consultation with the Director of Legal Services and approve appointments of professional teams and contract award in respect of the agreed budgets.
3. Cabinet agrees to delegate authority to Director of Legal Services, or his nominated representative, to finalise and enter into the Legal Agreement issued by United Utilities Plc in respect of the grant award subject to the completion of any necessary due diligence on subsidy control compliance and authority to agree and complete any project change requests under the Agreement.
4. Cabinet agrees to delegate authority to the Director of Economy or their nominated representative to agree monitoring and evaluation of defined outputs and negotiations thereupon as required over the grant delivery period of 2023/2024 – 2024/2025.
5. Cabinet notes that as accountable body for United Utilities Green Recovery Fund, United Utilities Plc, has issued a Legal Agreement in respect of the grant, along with supporting documentation, which is currently under review by the Council's Legal Services Team.
6. Cabinet notes and endorse that the internal governance and administration for the United Utilities Green Recovery Fund grant will be performed via the Creating a Better Place Programme Board (CAPB) structures alongside a

dedicated Delivery Group for which Terms of Reference will be agreed by the Director of Economy, or his nominated representative.



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### **NEW RESIDENTIAL CHILDREN'S HOMES**

The Cabinet considered a report of the Managing Director for Children and Young People, which set out the rationale and challenges faced in the current context regarding the increasing number of cared for children in residential placements, the lack of sufficient placements, provided detail about the activity already underway to manage this and outlined the proposals to further improve accommodation choices for children who are cared for by the local authority.

The report explained that the Council's Children's Services were aware that children and young people had better outcomes when they lived in their local communities.

The Cabinet was therefore, requested to consider proposals to enter negotiations to purchase, subject to the council's due diligence check, new homes to accommodate children who are cared for by the local authority and approve the refurbishment of an existing asset to repurpose into a children's home. The report also sought approval for all future decisions regarding these matters to be delegated to the Managing Director of Children and Young People, in consultation with the relevant portfolio holder, the Deputy Chief Executive (Place), the Director of Finance, the Director of Legal and the Leader of the Council.

Options/alternatives considered:

Options and alternatives were to be considered at item 24 of the agenda.

Resolved:

That the Cabinet would consider the commercially sensitive information at item 24 of the agenda before making a decision thereon.

16

### **IMPROVING OUR SERVICES FOR CHILDREN, YOUNG PEOPLE AND THEIR FAMILIES**

The Cabinet considered a report of the Director of Education, Skills and Early Years that sought approval to remodel the delivery of services for young children and families creating seven new Family Hubs, delivering increased outreach into communities and an enhanced digital offer. Public consultation on these proposals took place between 6<sup>th</sup> December 2023 and 31<sup>st</sup> January 2024.

The Council is currently transforming its offer to families through the £3.6m Oldham Family Hubs programme. The programme will provide easily accessible places in local communities, which will provide families with children and young people aged 0-19 (up to 25 if there are special educational needs and disabilities) with early help to overcome difficulties and build stronger relationships. The Family Hubs programme is acting as a catalyst for the proposed wider re-modelling and improvement of

services for children and families in Oldham around seven new Family Hubs. These proposals were the subject of a public consultation that ran from 6<sup>th</sup> December 2023 to 31<sup>st</sup> January 2024.

Options/alternatives considered:

Options and alternatives were to be considered at item 25 of the agenda.

Cabinet was informed that the Chair of the relevant Scrutiny Body had permitted this item to be considered at this meeting of the Cabinet, without prior notification on the Authority's forward plan of Key Decisions in accordance with Rules 13 and 14 of the Constitution

Resolved:

That the Cabinet would consider the commercially sensitive information at item 25 of the agenda before making a decision thereon.

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### **CAPITAL AND REVENUE GRANTS - CHILDCARE EXPANSION PROGRAMME**

The Cabinet received a report of the Director of Education, Skills and Early years, which was seeking approval for the allocation and expenditure of the Oldham's 2024 - 2026 Childcare Expansion Capital and Revenue Grant. Specifically, it presented proposals for a capital and revenue grant application process. If approved this would enable the Council to meet its aims and objectives, detailed in the Childcare Expansion Programme and to fulfil its statutory duties in line with the Childcare Act 2006.

In the Spring Budget 2023 the government announced the biggest investment in childcare in history, doubling the amount they expect to spend over the next few years from around £4 billion to around £8 billion each year.

The childcare expansion Programme had two projects.

a. **Wraparound childcare** – by 2026, all parents and carers of primary school-aged children who need it will be able to access term time childcare in their local area from 8am-6pm, so that parents can access employment and improve labour market participation. To support this ambition, the government announced that it will provide up to £289 million of start-up funding over two academic years to support local authorities and providers in England to introduce or expand childcare provision on either side of the school day, which parents of primary school-aged children will be able to pay to access.

b. **Expansion of the free entitlement to working parents** - England had some of the highest quality childcare provision in the world, with 96% of early years settings rated by Ofsted as good or outstanding. But the government has recognised that childcare is also one of the biggest costs facing working families today. This project is to ensure that eligible working parents can access 30 hours of free childcare per week, for 38 weeks a year from the term after their child's is 9-month-old to when they start

school. This will be rolled out in three phases starting April 2024 with the final phase being April 2025



Oldham has received notification from the Department for Education that it will receive both capital and revenue grant funding to support the expansion programme.

Options/alternatives considered:

Options and alternatives were to be considered at item 26 of the agenda.

Resolved:

That the Cabinet would consider the commercially sensitive information at item 26 of the agenda before making a decision thereon.

18

### **CAPITAL INVESTMENT AT THE BLUECOAT SCHOOL**

The Cabinet considered a report of the Director of Education, Skills and Early Years which advised that joint investment was required between Oldham Council and the Cranmer Education Trust (CET) to prevent the closure of a teaching block at the Bluecoat School site. The capital works required to prevent closure was £3.5m.

The Bluecoat School was part of the Cranmer Education Trust (CET). The Trust currently operates five schools:

- a. The Blue Coat C of E School. The only Ofsted "Outstanding" secondary school in Oldham. There are over 1200 pupils on roll in Years 7-11. The school also runs a very successful academic sixth form for 420 students who come from Blue Coat and schools across the borough and beyond.
- b. St Anne's C of E Academy. The school is based in Rochdale for pupils aged 11-16 from a wide catchment area across Northeast Manchester.
- c. East Crompton St George's C of E Primary School. A primary school based in the parish of St James, East Crompton, catering for children from 4 to 11 years old.
- d. Mayfield Primary School. A large, two-form entry primary school based in Derker catering for pupils from Reception to age 11, together with a nursery.
- e. The Brian Clarke C of E Academy. Opened in September 2022. This is an 11-16 school, admitting 240 pupils every year, in a newly built permanent site in the town centre of Oldham.

Options/alternatives considered:

Options and alternatives were to be considered at item 27 of the agenda.

Cabinet was informed that the Chair of the relevant Scrutiny Body had permitted this item to be considered at this meeting of the Cabinet, without prior notification on the Authority's forward plan of Key Decisions in accordance with Rules 13 and 14 of the Constitution.

Resolved:

That the Cabinet would consider the commercially sensitive information at item 27 of the agenda before making a decision thereon.

19

### **PROCUREMENT OF SOCIAL PRESCRIBING SERVICE**

The Cabinet considered a report of the Director of Public Health that sought approval for the procurement of an all-age social prescribing service.

Cabinet was informed that all the available extensions to the existing contract had been utilised, and the current contract was due to expire on 31<sup>st</sup> October 2024.

The Council's current Social Prescribing offer was a key contributor within the Adults Target Operating Model, Children's Early Help Strategy and Housing prevention offer, acting as step-down and improving flow through the system. This had involved the development of a few specialised elements to the service; children and young people's link workers, and during 2023/24 piloting of a dedicated link worker role in Adults Referral Contact Centre (ARCC). Alongside this was a volunteer model that had been developed to help support clients with lower-level needs.

Demand for the service has increased over the lifetime of the contract, with the service receiving 2,096 unique referrals in 2021/22, 2,509 in 2022/23 and 2,293 up to the end of Q3 (31<sup>st</sup> December 2023) 2023/24. Most referrals into the service are made by professionals in Primary Care, Mental Health Services, Acute Health Services and Social Care, although more than 1 in 10 are self-referrals. People are primarily referred into the service due to loneliness and isolation or mental health and wellbeing, however reasons for referral also include issues with welfare and money management, long-term conditions and housing. The children and young people's element of the service began in early 2023 and has now received over 200 referrals.

Options/alternatives considered:

The various options were considered at item 28 on the agenda.

Resolved:

That the Cabinet would consider the commercially sensitive information at item 28 of the agenda before making a decision.

20

### **OLDHAM COUNCIL'S SOCIAL VALUE POLICY**

The Cabinet considered a report of the Director of Finance that sought approval for the adoption of the Council's first social value policy, which would set out the approach within commissioning, procurement, and other wider practices as well as the approach to working with staff, partners, suppliers, and service providers to ensure additional benefits are delivered through all council activity, creating the best possible outcomes for our residents and communities.

It was reported that social value had first been introduced by The Public Services (Social Value) Act 2012 of which the Council responded to by implementing an Oldham specific social value framework and mandated weighted questions in all tenders. Through the years this framework approach had developed and evolved to the adoption of the National TOMs (themes, outcomes, and measures) and creation of the Oldham TOMs.

A review of the Council's social value journey was then undertaken in 2022, recognizing achievements but also identifying improvement areas to ensure our aim in becoming a leader in embedding social value is achieved. One such of those areas was in relation to governance and accountability and having a published policy and strategy.

The Social Value Portal had been working alongside key stakeholders within the Council to design and produce a policy which details the Council's approach and future ambitions, the final draft of which was at appendix 1, to the submitted report.

In parallel to this, a review also undertaken by the Social Value Portal to the Council's Local Needs Analysis. This document included a summary of insights to highlight the areas of highest deprivation, needs within the local community and priorities identified by Oldham Council. It aimed to provide guidance for stakeholders, suppliers, developers, contractors, and others working in Oldham to develop more robust social value strategies.

A workshop had been held to discuss the content of the analysis stemming from the Council's and the Borough's needs and priorities; the final draft of which, was included at appendix 4, to the submitted report.

Options/alternatives considered:

Option 1: To approve the policy and its publication, formally documenting the Council's approach and commitment to social value. The policy would then be available for the Council's partners, suppliers, and the community strengthening our commitment.

Option 2: To not approve the policy and its publication. The Council would not have in place a formalized policy to govern the approach to securing social value and further progressing in shaping and leading on the delivery of social value.

Cabinet was informed that the Chair of the relevant Scrutiny Body had permitted this item to be considered at this meeting of the Cabinet, without prior notification on the Authority's forward plan of Key Decisions in accordance with Rules 13 and 14 of the Constitution

Resolved:

1. To approve the policy and its publication, formally documenting the Council's approach and commitment to social value; the policy will be available for the Council's

partners, suppliers, and the community strengthening the authority's commitment.

2. To approve the revised local needs analysis, documenting the needs and priorities of the Council and the wider community, which will be published on the Council's website and with all tendering opportunities, improving social value commitments proposed by bidders ensuring they are relevant to Oldham and its residents.

21

### **EXCLUSION OF THE PRESS AND PUBLIC**

Resolved:

That in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting, for the following seven items of business, on the grounds that they contain exempt information under paragraph 3 Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

22

### **SYNERGY EDUCATION MANAGEMENT SYSTEM - SYNERGY CONTRACT RENEWAL**

Consideration was given to the commercially sensitive information in relation to Item 8: Synergy Education Management System - Synergy Contract Renewal.

Resolved:

1. That Cabinet approves a Call-Off Contract, via Crown Commercial Services G Cloud 13 Framework Agreement RM1557.13 Lot 2 Cloud Software, for the continued use of the Synergy application.
2. That Cabinet delegates authority to the Director of Legal Services to formalise any relevant legal requirements, including the execution of the Call-Off Contract as a Deed FCR-03-24.
3. That Cabinet delegates authority to the Cabinet Member for Education and Skills and the Director of Education Skills and Early Years to build flexibility into the call-off contract to allow for the purchase of additional modules and support in accordance with the framework agreement and the relevant pricing schedule, subject to budget availability and approval.

23

### **A LOCAL RESPONSE TO THE NATIONAL HOUSING CRISIS**

Consideration was given to the commercially sensitive information in relation to Item 11: A Local Response to the National Housing Crisis.

Resolved:

1. Cabinet approves the funding and delegations as set out in the submitted report, to support a local response to the national housing crisis.
2. Cabinet approves, in principle and delegates to the Deputy Chief Executive (Place), in consultation with the Directors of Legal and Finance, and the Deputy Leader/Portfolio holder for Housing and Licensing, for an additional revenue allocation of £2.162m to provide a



dedicated response and local investment to respond to the housing crisis; broken down as follows:

- a. To make the existing 13.5 FTE fixed term grant funded posts within the Housing Options Service permanent to ensure stability and staff retention within the Services. Underwriting subject to external grant provision / extension £0.524m
  - b. To improve customer service capacity in Access Oldham and ensure residents are supported by reducing waiting times for face-to-face appointments, and on the phone lines £0.24m.
  - c. To enter into a long term (25 year) leasing agreement to provide access to 47 accommodation units for Temporary Accommodation (TA) provision through a private landlord, Helping Hands. Included within the lease is a lease yield of 7.5% payable over the 25 years with the rental costs being funded from Local Housing Allowance.
  - d. To procure and enter into a contract with an external provider to deliver the Out of Hours Emergency Homelessness Support Service for a period of 12 months. Anticipated maximum cost to the Council £0.130m per annum.
  - e. To accelerate housing delivery through the recruitment of a dedicated team £0.208m and funding for feasibility / business case development work £0.250m.
  - f. To improve housing standards through dedicated and proactive enforcement £0.095m.
  - g. To bring on-line an additional 7-bed unit using the e-bed model as an additional temporary accommodation for rough sleepers at a total cost of £0.146m which will be fully funded from the Asylum Dispersal Grant.
  - h. To agree the allocation of £0.715m for the use of temporary accommodation properties.
3. Cabinet approves in principle and delegate authority to the Deputy Chief Executive (Place) in consultation with the Directors of Legal and the Deputy Leader/Portfolio holder for Housing and Licensing for an additional £1m investment to provide a local response to the housing challenges will be reviewed during the first quarter of the 2024/25, with any drawdown on the additional resources reported to Cabinet in the 2024/25 Quarter 1 Revenue & Capital Monitoring Report.
  4. Cabinet approves in principle and delegates authority to the Deputy Chief Executive (Place) in consultation with the Directors of Legal and Finance, and the Leader of the Council/Portfolio holder for Reform and Regeneration and the Deputy Leader/Portfolio holder for Housing and Licensing to draw down from the Flexible Housing Fund capital allocation with the Creating a Better Place Capital Programme to a maximum value of capital investment of £10m as follows:

- a. To purchase/acquire properties for conversion to TA units / Children's care homes as needed.
- b. To purchase/acquire empty properties across the borough and bring them back into use as socially affordable homes.
- c. To accelerate the development and delivery of social house building on Council land.
- d. To work with partners to accelerate the development and delivery of social house building where viability is proven to be a challenge.
5. Approval in principle to accelerate property acquisition using Compulsory Purchase Powers with delegation to the Deputy Chief Executive (Place) for details and requirements as needed, in consultation with the Directors of Economy, Legal and Finance, and the Leader of the Council/Portfolio holder for Reform and Regeneration and the Deputy Leader/Portfolio holder for Housing and Licensing.

24

### **NEW RESIDENTIAL CHILDREN'S HOMES**

Consideration was given to the commercially sensitive information in relation to Item 15: New Residential Children's Homes.

Resolved:

1. That the Cabinet approves the funding and delegations as set out in the submitted report, to support the new residential children's homes.
2. Cabinet approves the proposal to enter into negotiations for the in-principal purchase and refurbishment of 3/4-bedroomed homes to be converted to registered residential children's homes.
3. Cabinet approves the capital expenditure, of £1.730m for the purchase and refurbishment of three 3/4-bedroomed residential properties.
4. Cabinet approves the additional allocation of capital expenditure of £0.230m to the scheme, to be funded from Funds for Emerging Priorities, currently allocated within the Capital Programme and Strategy 2024/25 to 2028/29.
5. Cabinet authorises the Director of Economy, Director of Finance and the Director of Legal, in consultation with the Managing Director of Children and Young People, to enter negotiations and agree terms for the purchase of three residential properties, for the purpose of registered children's homes.
6. Cabinet authorises the Director of Economy and Director of Finance, in consultation with the Managing Director of Children and Young People, to undertake procurement, appoint contractors and enter into legal agreements for the refurbishment of the premises as registered children's homes.
7. Cabinet authorises the Director of Legal Services, and/or his appointed nominee, to negotiate and enter into the necessary legal documentation.

8. Cabinet delegates authority to the Director of Legal Services, and/or his appointed nominee to formalise any necessary legal requirements including signing and/or sealing any documentation required to give effect to the recommendations and/or delegations in this report.
9. Cabinet delegates authority to the Director of Economy and the Director of Legal, and/or their appointed nominee, to approve the appointment of external legal advisers, if required, to protect the Council's interests and give effect to the recommendations in the submitted report.
10. Cabinet approves the proposal for future decisions regarding the homes to be delegated to the Managing Director of Children and Young People, in consultation with the relevant portfolio holder, the Deputy Chief Executive (Place), the Director of Finance and the Leader of the Council.

25

### **IMPROVING OUR SERVICES FOR CHILDREN, YOUNG PEOPLE AND THEIR FAMILIES**

Consideration was given to the commercially sensitive information in relation to Item 16: Improving our Services for Children, Young People and their Families.

Resolved:

1. That Cabinet approves Option 1, detailed in the submitted report, approving the move forwards, with the phased implementation of a remodelled service around 7 Family Hubs.
2. Cabinet notes that all new Family Hubs sites are proposed to open during Spring 2024.
3. Cabinet approves the de-designation of the remaining 10 children's centres and relocation of services to be implemented over two phases to ensure residents are fully aware and engaged as services and sessions shift between local buildings.

26

### **CAPITAL AND REVENUE GRANTS - CHILDCARE EXPANSION PROGRAMME**

Consideration was given to the commercially sensitive information in relation to Item 17: Capital and Revenue Grants – Childcare Expansion Programme.

Resolved:

1. that Cabinet approves the allocation and expenditure of Oldham's 2024/26 Childcare Expansion Capital and Revenue Grant; thereby enabling the Early Years PVI and Schools sector to submit expressions of interest to support the delivery of the programme aims, with the grants being awarded based on a full supply and demand mapping assessment which will highlight areas within the borough where demand is likely to exceed supply.
2. Cabinet notes that this course of action poses no risk to the council or council budgets as all funding is provided through a DfE S31 Grant, which will ensure that the Local Authority remains compliant with its statutory duties

outlined within the Childcare Act 2006 and the Councils corporate plan and aligning strategies.



27

### **CAPITAL INVESTMENT AT THE BLUECOAT SCHOOL**

Consideration was given to the commercially sensitive information in relation to Item 18: Capital Investment at the Bluecoat School.

Resolved:

That Cabinet approves the funding of the capital project, detailed in the report, in the sum of £3.5m; of which:

- a. The Council should fund £1.169m (33.4%) through a direct grant award to Cranmer Education Trust (CET) from the Council's Basic Need allocation.
- b. The Council should fund £1.84m (52.6%) through a loan to CET from the Council's Basic Need allocation. This loan would be repayable from CET to the Council over a term of ten years at a non-commercial rate of interest.
- c. CET should directly fund £0.491m (14%) directly from Trust finances from the outset of the project.

28

### **PROCUREMENT OF SOCIAL PRESCRIBING SERVICE**

Consideration was given to the commercially sensitive information in relation to Item 19: Procurement of Social Prescribing Service.

Resolved:

1. Cabinet agrees to the procurement of an all age social prescribing service for a period of 5 years, with the option to extend for 2x +2 year periods.
2. Cabinet agrees to delegate authority to the Director of Public Health, in consultation with the relevant Cabinet Member, to award the contract following use of the NHS Provider Selection Regime (PSR) to select a provider.
3. Cabinet agrees to delegate authority to the Director of Public Health, in consultation with the relevant Cabinet Member, to approve any extensions to the contract as provided for within the original contract terms and where there is budget available.

The meeting started at 6.00pm and ended at 6.35pm

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## Report to CABINET

**Improving our services for children, young people and their families. Oldham Integrated Children and Family Service: Approval to proceed to staff consultation on a proposed new structure.**

### **Portfolio Holder (s):**

Councillor Brownridge, Cabinet Member for Adult Social Care and Health.

Councillor Mushtaq, Cabinet Member for Children & Young People.

**Officer Contact (s):** Rebecca Fletcher, Director of Public Health and Matthew Bulmer, Director of Education Skills and Early Years.

**Report Author:** Susan Milner, Interim Consultant in Public Health.

**Date: 17 June 2024**

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### **Reason for Decision**

As part of the transformation of services for children, young people and families in Oldham we are reviewing and redesigning the current 0-19 (25) service. We now need to consult with affected staff on the proposals for the new service, including a new staffing structure. Staff consultation will be in line with the requirements of the relevant HR policies in both the Northern Care Alliance NHS Foundation Trust and Oldham Council.

### **Summary**

The Council is transforming its offer to families through the £3.6m Oldham Family Hubs programme. The programme will provide easily accessible places in local communities which will provide families with children and young people aged 0-19 (up to 25 if there are special educational needs and disabilities) with early help to overcome difficulties and build stronger relationships. The Family Hubs Programme is acting as a catalyst for the proposed wider remodeling and improvement of services for children and families in Oldham. The current 0-19 (25) Service is pivotal to the delivery of these strategic aspirations but is currently not structured in a way that will enable the effective delivery of the Health Child Programme or the Family Hub Programme. Work has been underway for some time to remodel the service and design a staffing structure to deliver the new service model. We are now ready to consult with staff on these proposals.

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**Recommendation**

1 Cabinet should approve the commencement of staff consultation on the proposed staffing structure for the remodeled Oldham Integrated Children and Family Service.

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**Improving our Services for Children, Young People and their Families. Oldham Integrated Children and Family Service: Approval to proceed to staff consultation on proposals for a new structure.**

## **1 Background**

- 1.1 In section 5A of the Childcare Act 2006, as amended by section 198 of the Apprenticeships, Skills, Children and Learning Act 2009, so far as is reasonably practicable, the Council is required to make arrangements for sufficient provision of children's centres to meet local need (the need of parents, prospective parents and young children in the Oldham borough).
- 1.2 The Health and Social Care Act, 2012, sets out a local authority's statutory responsibility for commissioning public health services for children 0-19 (25) years. The Healthy Child Programme aims to bring together health, education and other main partners to deliver an effective programme for prevention and support.
- 1.3 The current 0-19(25) service is provided jointly, by NCA and Oldham Council, under a Section 75 Partnership Agreement, which has been in place since April 2022. Section 75 of the National Health Service Act 2006 and the NHS Bodies and Local Authorities Partnership Arrangements Regulations 2000, S.I. 617 ("Regulations") enable NHS bodies to exercise prescribed local authority health-related functions and for local authorities to exercise various prescribed NHS functions. The delivery of this service is currently undertaken in 16 Children's Centres across Oldham. The NCA is the Council's key partner in the service delivery, providing the clinical governance needed for the service. The NCA is responsible for the public health nursing elements of the service and Oldham Council provides the Children's Centres (now family hubs) and early education elements.

## **2 Current Position**

- 2.1 The current service delivers:
  - The 0-4 Healthy Child Programme -mandated elements (health visiting)
  - The 5-19 Healthy Child Programme -mandated elements (school nursing)
  - The Oral Health Improvement Programme
  - Infant Feeding Programme
  - The Childrens Centre core offer (which is being reframed as the Family Hubs offer)
  - Early years SEND offer.
  - Early learning offer
  - Support to safeguarding of children.
  - Family Nurse Partnership
- 2.2 The current staffing structure is not fit for purpose. There has been a gradual reduction in the staffing capacity to deliver the early years and children's centre core offer which occurred when the service was provided by the previous NHS Trust. The public health nursing elements of the service are also under strain. The structure, as currently established, is not affordable within the available budget, despite additional investment in the service in 23/24. New ways of working are required, along with a new staffing structure, to deliver the ambitions of the Family Hub and Healthy Child Programmes.

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### **3. Proposed Position**

This information is provided in Part B of this report.

### **4 Consultation Process**

The work to develop a new vision for the service has been underway ever since the transfer of the service to NCA and Oldham Council took place in April 2022. It was acknowledged, in the S 75 partnership Agreement, that a service review and restructure would be required. Over that period staff have been involved in conversations with managers about what is required to modernise the service. We now have a set of proposals to consult with staff on. We will follow the necessary HR procedures, in both organisations, to undertake this consultation. Feedback from staff will shape the final proposals that will be brought back, via appropriate governance channels, for approval before being implemented.

### **5. Options/Alternatives**

#### **5.1 Option 1.**

Commence consultation with affected staff on the proposals for the new service model and associated staffing structure.

#### **5.2 Option 2.**

The alternative approach would be to retain the current staffing structure. That would make it very difficult to transform service delivery. The current staffing structure is unaffordable within the available budget. In order to stay within budget, vacancies are not being filled. This is happening in an unplanned way, making it difficult to operationally manage a safe and productive service.

### **6. Recommendation**

- 6.1 Option 1: Commence consultation with affected staff on the proposals for the new service model and associated staffing structure.

### **7.0 Timescales for Implementation**

- 7.1 If approval to proceed to staff consultation is given, we anticipate staff consultation starting in mid-July. An extended consultation period, to accommodate summer holidays, would mean the consultation closing at the beginning of September. Following amendments and formal approval process being completed, we expect implementation of the new structure to start in mid-October. However, we will amend this provisional timeline, if required to do so, to fit in with other restructures being undertaken in the organization.

### **8 Financial Implications**

This information is provided in Part B of this report.

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## **9 Legal Implications**

This information is provided in Part B of this report.

## **10 Oldham Impact Assessment, including implications for children and young people**

10.1 No. Not required for a decision to consult with staff. The proposals themselves will be subject to an impact assessment and the process for undertaking the staff consultation is underpinned by employment law and HR policies which ensure a fairness and transparency. The service remodeling is designed to provide a better service to children, young people and families in Oldham.

## **11 Key Decision**

11.1 Yes

## **12 Key Decision Reference**

12.1 This item has been included on the Forward Plan under reference HSC-03-24.

## **13 Background Papers**

13.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act :File Ref : CHS-05-23

Name of File : Delivering Better Service for Families Through Family Hubs . Records held in [Decision - Delivering Better Services for Families Through Family Hubs \(oldham.gov.uk\)](http://oldham.gov.uk)

Officer Name: Susan Milner, Interim Consultant in Public health Contact No : 07951166706

## **14 Appendices N/A**

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## **Report to CABINET**

### **Youth Justice Service – Retender of Service from 1 April 2025**

#### **Portfolio Holder:**

Cllr. Shaid Mushtaq, Cabinet Member for Children and Young People

**Officer Contact:** Gerard Jones Managing Director Children and Young People (DCS)

**Report Author:** Laura Farnworth, Children’s Commissioning Strategic Partner

**Cabinet Date: 17 June 2024**

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#### **Reason for Decision**

The Youth Justice Service (YJS) is a statutory service delivered in Oldham currently by Positive Steps. The current contract will end on 31 March 2025. There is no further provision to extend within Corporate Procurement Rules.

#### **Recommendations**

A robust, transparent procurement and commissioning process via the Chest is undertaken to recommission YJS with a new service to go live on 1 April 2025. This process would involve young people from the outset and would be led by the project board.

We are also seeking to delegate contract award decision making responsibilities to the Director of Children’s Services (DCS) in order for services to be delivered from 1 April 2025.

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## Youth Justice Service – retender of service from 1 April 2025

### 1 Background

- 1.1 The Youth Justice Service (YJS) is a statutory service delivered in Oldham currently by Positive Steps.

The current contract will end on 31 March 2025. There is no further provision to extend within Corporate Procurement Rules.

This report outlines a range of potential delivery models for consideration and decision

### 2 Current Position

- 2.1 The Youth Justice Service (YJS) provides youth justice and preventative support for Oldham children, young people and families. This is a statutory responsibility which Positive Steps perform on behalf of the Local Authority.

YJS is a statutory service and therefore delivery will be required from 1 April 2025. A project board will be established to oversee and implement arrangements. This will include the development of outcome-based service specifications. Membership of the project board will include Children's Commissioning, ICP Commissioners, Service Area Leads, Children and Young People, Parent Carer Forum, Finance, Procurement, HR and Legal. The chair of the project board will be at Assistant Director or Director level to ensure strategic oversight, integration into our transformation journey and to mitigate potential risks.

### 3 Options/Alternatives

Options available to ensure continued delivery of statutory functions from 1 April 2025 are:

#### 3.1 Option one:

A robust, transparent procurement and commissioning process via the Chest is undertaken to recommission YJS with a new service to go live on 1 April 2025. This process would involve young people from the outset and would be led by the project board.

With this option it is recommended, in line with recent commissioning awards that the contracts be awarded for a period of five years with the option to extend for up to a further two years. This would be subject to continued annual funding from YJB being available and provider performance to meet key priorities and outcomes.

We are also seeking approval for delegated contract award decision making responsibilities to be awarded to the Director of Children's Services (DCS) in order for services to be delivered from 1 April 2025.

#### 3.2 Option two:

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The Youth Justice Service is brought in house and is delivered by Oldham Council from 1 April 2025.

**4 Preferred Option**

4.1 Option 1 is the preferred option. A robust, transparent procurement and commissioning process via the Chest is undertaken to recommission YJS with a new service to go live on 1 April 2025. This process would involve young people from the outset and would be led by the project board.

We are also seeking approval for delegated contract award decision making responsibilities to be awarded to the Director of Children’s Services (DCS) in order for services to be delivered from 1 April 2025.

**5 Consultation**

5.1 Consultation will be ongoing throughout the remainder of the current contract, governed through the YJS Management Board. This will include the wider partnership, young people and YJB.

**6 Financial Implications**

6.1 Comments are contained in the report in the restricted part of the agenda.

**7 Legal Implications**

7.1 Comments are contained in the report in the restricted part of the agenda.

**8 Oldham Equality Impact Assessment, including implications for Children and Young People**

8.1 Not required as the proposals relate to the continuation of an existing service.

**9 Key Decision**

9.1 Yes

**10 Key Decision Reference**

10.1 CHS-05-24

**11 Background Papers**

11.1 None

**12 Appendices**

12.1 None



## Report to CABINET

# **SEND Information, Advice and Support Service (SEND IASS) – retender of service.**

**Portfolio Holder:** Cllr. Mohon Ali, Education and Skills

**Officer Contact:** Gerard Jones, Managing Director Children and Young People (DCS)

**Report Author:**

Laura Farnworth, Children’s Commissioning Strategic Manager

Angela Welsh, Senior Commissioning Business Partner Integrated Care Partnership

**Cabinet Date: 17 June 2024**

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### **Reason for Decision**

The current SEND Information, Advice and Support Service (SEND IASS) contract ends on 31 March 2025. Approval is sought to re-commission the contract through an open, transparent, robust, competitive procurement process. This will enable Oldham Council and its partners to continue to fulfil their statutory duties.

### **Recommendations**

To approve the re-commissioning of SEND IASS with the successful provider going live with the service on 1 April 2025.

Delegate contract award decision making responsibilities to the Director of Children’s Services (DCS) in order for services to be delivered from 1 April 2025.

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**SEND Information, Advice and Support Service (SEND IASS) – retender of service.****1 Background**

- 1.1 The SEND Information, Advice and Support Service (SENDIASS) is due to end on 31 March 2025 with no provision to extend without breaching Corporate Procurement Rules.
- 1.2 The obligations and expectations of SEND information, advice and support services (SENDIASS) are set out in chapter 2 of the SEND Code of Practice. These are further clarified in minimum standards that provide a national framework to support the provision of impartial information, advice, and support, as set out in legislation and associated guidance. The service is free, impartial, and confidential. It is also offered directly to young people aged 16 to 25.
- 1.3 SEND IASS as a statutory service is funded jointly in Oldham by the Council and the Integrated Care Partnership (ICP).
- 1.4 All procurement activity will be via the Chest.

**2 Current Position**

- 2.1 The SEND Information, Advice and Support Service (SENDIASS) contract is due to end on 31 March 2025 with no provision to extend without breaching Corporate Procurement Rules.

**3 Options/Alternatives**

- 3.1 **Option 1:** To approve the re-commissioning of SEND IASS on a five year plus up to two-year contract, with the successful provider going live with the service on 1 April 2025.

We are also seeking approval for delegated contract award decision making responsibilities to be awarded to the Director of Children’s Services (DCS) in order for services to be delivered from 1 April 2025.

- 3.2 **Option 2:** To extend the current contract for a further one year.

**4 Preferred Option**

- 4.1 **Option 1:** To approve the re-commissioning of SEND IASS for a period of five years plus up to two years, with the successful provider going live with the service on 1 April 2025.

We are also seeking approval for delegated contract award decision making responsibilities to be awarded to the DCS in order for services to be delivered from 1 April 2025.

**5 Consultation**

- 5.1 Consultation has been carried out with families and carers in partnership with Oldham’s Parent Carer Forum.

**6 Financial Implications**

- 6.1 Comments are contained in the report in the restricted part of the agenda.

**7 Legal Implications**

- 
- 7.1 Comments are contained in the report in the restricted part of the agenda.
8. **Oldham Equality Impact Assessment, including implications for Children and Young People**
- 8.1 Not required as the proposals relate to the continuation of an existing service.
- 9 **Key Decision**
- 9.1 Yes
- 10 **Key Decision Reference**
- 10.1 CHS-03-24
- 11 **Background Papers**
- 12.1 None
- 13 **Appendices**
- 13.1 None

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## Report to CABINET

### Targeted Impartial Information Advice and Guidance (TIIAG), Return Home from Missing Interviews and Young Carers – retender of services from 1 April 2025

**Portfolio Holder:**

Cllr. Shaid Mushtaq, Cabinet Member for Children and Young People

**Officer Contact:** Gerard Jones, Managing Director Children and Young People (DCS)

**Report Author:**

Laura Farnworth, Children's Commissioning Strategic Manager

**Cabinet Date: 17 June 24**

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### Reason for Decision

Targeted Youth Support (TYS) services in Oldham are currently delivered by Positive Steps.

Services in scope are:

TIIAG (Targeted Impartial, Independent Advice and Guidance (TIIAG) for targeted groups including those not in Education, Employment or Training (NEET) up to age 18, Young Carers and Missing from Home or Care Return Home Interviews.

This contract is due to cease on 31 March 2025 with no further option to extend under Corporate Procurement Rules.

### Recommendations

The recommendation is that all elements of the contract are re-tendered through an open, robust, competitive commissioning and procurement process via The Chest.

We are also seeking approval to delegate contract award decision making responsibilities to the Director of Children's Services (DCS) in order for services to be delivered from 1 April 2025.

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**Targeted Impartial Information Advice and Guidance (TIIAG), Return Home from Missing Interviews and Young Carers – Retender of services from 1 April 2025****1 Background**

1.1 Targeted Youth Support (TYS) services in Oldham are currently delivered by Positive Steps.

Services in scope are:

TIIAG (Targeted Impartial, Independent Advice and Guidance (TIIAG) for targeted groups including those not in Education, Employment or Training (NEET) up to age 18, Young Carers and Missing from Home or Care Return Home Interviews.

This contract is due to cease on 31 March 2025 with no further option to extend under Corporate Procurement Rules.

**2 Current Position**

2.1 Positive Steps currently hold the contract for the delivery of a collection of statutory services which form part of Targeted Youth Services. They are:

- TIIAG
- Young Carers
- Missing from Home or Care Return Interviews

This contract includes statutory duties and therefore delivery will be required from 1 April 2025.

A project board will be established to oversee and implement arrangements. This will include the development of outcome-based service specifications. Membership of the project board will include Children's Commissioning, ICP Commissioners, Service Area Leads, Children and Young People, Parent Carer Forum, Finance, Procurement, HR and Legal. The chair of the project board will be the Head of Service for Children and Young People's Commissioning to ensure strategic oversight, integration into our transformation journey and to mitigate potential risks.

**3 Options/Alternatives**

Options available to ensure continued delivery of statutory functions from 1 April 2025 are:

**3.1 Option One:**

All elements of the contract are re-tendered through an open, robust, competitive commissioning and procurement process via The Chest. Once awarded the contract would commence on 1 April 2025. A meet the market event would be held to discuss plans, gain feedback from the market and develop a service specification which would be outcome based.

We are also seeking approval for delegated contract award decision making responsibilities to be awarded to the Director of Children's Services in order for services to be delivered from 1 April 2025.

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### 3.2 **Option Two:**

The Council delivers all elements within the contract formerly known as Lot 3 internally. This model could be based across a number of service areas with appropriate resource and staff transferred under TUPE arrangements. Service specifications would be in place to ensure delivery of required outcomes.

### 3.3 **Option three:**

TIIAG including those not in education, employment, or training (NEET) up to age 18 is retendered through an open, transparent, robust, competitive procurement process.

The missing from home or care return home interviews and Young Carers offer are delivered internally as outlined in Option 2 above.

## 4 **Preferred Option**

4.1 Option 1 is the preferred option. All elements of the contract (including UKSPF if it is available) are re-tendered through an open, robust, competitive commissioning and procurement process via The Chest. Once awarded the contract would commence on 1 April 2025. A meet the market event would be held to discuss plans, gain feedback from the market and develop a service specification which would be outcome based.

We are seeking approval for delegated contract award decision making responsibilities to be awarded to the Director of Children's Services in order for services to be delivered from 1 April 2025.

## 5 **Consultation**

5.1 Consultation will take place with service users and partners throughout the remainder of this contract.

## 6 **Financial Implications**

6.1 Comments are contained in the report in the restricted part of the agenda.

## 7 **Legal Implications**

7.1 Comments are contained in the report in the restricted part of the agenda.

## 8. **Oldham Equality Impact Assessment, including implications for Children and Young People**

8.1 Comments are contained in the report in the restricted part of the agenda.

## 9 **Key Decision**

9.1 Yes

## 10 **Key Decision Reference**

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10.1 CHS-04-24

11 **Background Papers**

11.1 None

12 **Appendices**

12.1 None



## Report to CABINET

# Transport Capital Programme 2024/25 – City Region Sustainable Transport Settlement (CRSTS), Advanced Pot-Hole Funding & Integrated Transport Block (ITB)

### Portfolio Holder:

Cllr Chris Goodwin, Portfolio Holder for Don't Trash Oldham

### Officer Contact:

Emma Barton – Deputy Chief Executive (Place)

### Report Author(s):

Nasir Dad, Director of Environment

Gordon Anderson – Head of Highways & Engineering

**17 June 2024**

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### Reason for Decision

With the strategic approach for the 5-year City Region Sustainable Transport Settlement (CRSTS) programme approved in March 2022 (appended to this report), this report seeks approval for formal acceptance of the CRSTS funding, as well as the acceptance of the Integrated Transport Block (ITB) and Advanced Pot Hole Funding, and approval of the programme recommended for delivery utilising these funds in full, for 2024/25.

### Recommendation

Cabinet members are asked to:

- 1) Approve receipt of the funding allocations from CRSTS, ITB & Adv Pothole maintenance funding as shown in body of this report totaling £4.5m for 2024/25 as per the formal grant notification from GMCA;
- 2) Approve the proposed programme of schemes, which would fully utilise the £4.5m funding allocation available for 2024/25 (as listed in the appendices);

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- 3) Delegate all tender award decisions to the Executive Member, in consultation with the Deputy Chief Executive and Director of Environment to ensure the delivery timescales are met.
  - 4) Delegate authorisation to the Director of Legal Services or their nominated representative to sign and/or affix the Common Seal of the Council to all contracts/agreements/documents and associated or ancillary paperwork to give effect to the recommendations in this report.
  - 5) Delegate decisions to the Executive Member, in consultation with the Deputy Chief Executive and Director of Environment for any underspend generated as the programme progresses be used to deliver additional schemes in priority order (noting lower priority schemes may be selected depending on available budget, value for money and type of treatment) until the budget is fully expended in year.

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**Transport Capital Programme 2024/25 – City Region Sustainable Transport Settlement (CRSTS), Advanced Pot-Hole Funding & Integrated Transport Block (ITB)****1 Background**

- 1.1 Funding previously received for Core Highways Maintenance and Integrated Transport Block (ITB) has been consolidated into the City Region Sustainable Transport Settlement (CRSTS) funding settlement, with effect from 2022/23, and for the subsequent 5 financial years.
- 1.2 On 1 April 2022, Great Manchester (GM) was notified of its final CRSTS allocation of £1.07bn, based upon the CRSTS prospectus, which had been submitted to Government in September 2021, and the draft Programme Case submitted on 31 January 2022.
- 1.3 This allocation includes an amount of £175m for core highways maintenance and £82m for ITB funding for the period 2022/23 to 2026/27

**2 Current Position****2.1 Core Highways Maintenance Funding**

A core highway maintenance allocation of £35m (covering the first year of the £175m) will be made available to local authorities based on an allocation process agreed with the GM Delivery Group, the GM Highways Group and the GM Treasurers.

In an effort to maintain the progress made as part of the recently completed Highway Investment Programme (HIP), the proposal is to prioritise funds going forward in the same manner. Ensuring scheme selection is carried out in the same manner will allow for prioritising the correct intervention on the highway at the correct time.

Prioritising the programme using the most recent condition data from the range of condition surveys undertaken annually, and cross referencing those against claims and enquiry data, has allowed the Council to target the worst roads across the borough, but also continue to reduce highway claims and revenue repairs throughout Oldham.

Appendix 1 details the highway schemes to be funded from CRSTS and Advanced Pot Hole funding, which will enable delivery of a resurfacing programme alongside the preventative maintenance programme.

**2.2 Integrated Transport Block (ITB) Funding**

ITB is capital funding granted to local authorities for expenditure on their local transport plans. Following the confirmation of the final CRSTS award by DfT, the proposal for allocating ITB in 2024/25, that has been agreed by the GM Delivery Group and GM Highways Group, is as follows:

- There is no requirement for ITB to be used as part of the funding strategy for Bus Franchising in 2024/25, and therefore, it can be released, in full, for funding local transport. However, the potential requirements for ITB to be applied as a funding mitigation for Bus Franchising will need to be reviewed on an annual basis.

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- For 2024/25, it is proposed that the allocation basis for ITB returns to the 'historic' 50:50 split between the GM local authorities and public transport investment via GMCA. Therefore, the proposal is that £16.3m of ITB is released on a 50:50 basis between the GM local authorities and GMCA.

Following discussions with local authorities via the GM Delivery Group and the GM Treasurers, it is proposed that the allocations of ITB funding per local authority will follow the same as that used when ITB was last allocated to the GM local authorities in 2010/11.

A programme of works has been compiled by highways officers based on the following factors:

- Commitments to road safety, traffic management and minor works schemes established as part of the previous programmes which are still a priority for delivery;
- Council priorities, including accident reduction schemes, and pedestrian safety improvements;
- Scheme requests received throughout the year, including from Councillors, members of the public and other organisations, which are all recorded for consideration as part of this process;
- The authority's statutory duties in relation to highways, including:
  - acting to reduce the likelihood of accidents occurring at known accident locations;
  - promoting safe and sustainable travel to school;
- Ensuring the programme is consistent with the Council's Asset Management Plan (AMP).

Appendix 2 sets out a proposed programme of schemes which would fully utilise the expected ITB allocation and is recommended for delivery in 2024/25.

Appendix 3 details the approved 5-year Structures Programme, which is now in its Third year of delivery.

### 2.3 **Advanced Pot Hole Funding (Network North)**

This funding is part of the 'Network North' plan to improve journeys for all and provides long term certainty to local authorities. This funding is in addition to local transport funding from the last Spending Review, and additional to what local transport authorities were expecting in the future. Allocated across the next 11 years, it will represent a more than two-thirds increase in Department for Transport (DfT) support for local roads.

£150m of the new funding is being made available in each of the financial years 2023/24 and 2024/25, of which Oldham Council is to receive £389k (2023/24) and £389k (2024/25).

This additional carriageway maintenance programme has been put together using the latest condition data to increase the number of roads within the Borough brought up to a satisfactory standard. To ensure the funds go as far as possible, the programme is made up of both standard carriageway resurfacing and preventative maintenance. This approach will allow coverage of a larger area and improve more roads across Oldham.

Oldham's total settlement for 2024/25 will be £4,545,000 (£707k ITB funding, £778k Advanced Pot Hole Funding and £3.06m CRSTS).

### 2.4 **Other Issues to consider**

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In terms of risk assessment the proposed option of allocating the CRSTS, ITB and Advanced Pothole grant funding will provide an opportunity for the Council to provide a programme of works which will support road safety and comply with the requirements under section 41 of the Highways Act 1980. The service should ensure there is sufficient monitoring of the grant agreement and that any conditions are complied with especially those around the Integrated Transport Block and the requirements in relation to bus franchising particularly in future years. Procurement, legal and financial comments are noted separately in the report but full engagement with these teams when procuring the contractors to carry out the works and monitoring the spend of each of the programmes will be essential in managing these schemes whilst balancing the current financial position of the Council.

Insofar as it affects the Council's co-operative agenda, the proposals set out in this report seek formal acceptance of CRSTS, ITB, and Advanced Pot Hole Funding. The funding schemes will improve transport and travel for the residents of Oldham and will allow for the delivery of our Transport Capital Programme. As such, the proposals set out in this report are in line with the Council's cooperative agenda.

From a procurement perspective the department must engage procurement at the earliest possible stage; with full visibility of pipeline projects across the period – this will ensure a robust procurement plan can be developed looking at all delivery options including strategic partnerships to best support project delivery and achieve value for money, and to ensure procurement resource can be mapped to delivery programmes. The existing construction and highways framework may not be considered appropriate for use due to number and suitability of contractors remaining on each lot. The framework is currently non-compliant with PCR 2015. Any associated grant funding agreements must be fully complied with as is both public procurement law and Council CPRs.

### 3 **Options/Alternatives**

#### 3.1 Option 1 – Members agree:

- The proposed programme of schemes which would fully utilise the expected City Region Sustainable Transport Settlement (CRSTS), Integrated Transport Blok (ITB) and Advanced Pot Hole Funding allocations available for 2024/25 as per the formal grant notifications from GMCA.

#### 3.2 Option 2 – Members do not agree:

- The proposed programme of schemes which would fully utilise the expected City Region Sustainable Transport Settlement (CRSTS), Integrated Transport Blok (ITB) and Advanced Pot Hole Funding allocations available for 2024/25 as per the formal grant notifications from GMCA.

#### 3.3 Option 1 is recommended to progress delivery of the Transport Capital Programme 2024/25 and deliver improvements and infrastructure across the borough's highway assets.

### 4 **Preferred Option**

#### 4.1 Option 1 – Members agree:

- The allocation of CRSTS, ITB & Advanced Pothole funding to the figures shown below.

<b>Funding</b>			
<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
<b>CRSTS ore maintenance block</b>	<b>Pothole</b>	<b>Integrated Transport Block</b>	<b>Total</b>
<b>3.067</b>	<b>0.778</b>	<b>0.707</b>	<b>4.552</b>

<b>Scheme delivery</b>					
<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
<b>Drainage</b>	<b>Footways</b>	<b>Structures</b>	<b>Carriageway</b>	<b>Road Safety</b>	<b>Total</b>
<b>0.11</b>	<b>0.2</b>	<b>1.165</b>	<b>2.37</b>	<b>0.707</b>	<b>4.552</b>

- The proposed programme of schemes which would fully utilise the expected City Region Sustainable Transport Settlement (CRSTS) highway maintenance, Integrated Transport Block (ITB) and Advanced Pothole Funding allocations available for 2024/25 as per the formal grant notifications from GMCA.
- That all tender award decisions are approved by the Authorised Officer (as per Departmental Scheme of Delegation) (Up to £99,999) and where applicable (£100k+) by the Executive Member in consultation with the Deputy Chief Executive, Assistant Chief Executive and Director(s) (as relevant). This is necessary to meet delivery timescales.
- That Cabinet delegate approval and authorisation to the Director of Legal Services or their nominated representative to sign and/or affix the Common Seal of the Council to all contracts/agreements/documents and associated or ancillary paperwork to give effect to the recommendations in this report.
- That any underspend generated as the attached programme progresses (as per Appendices) be used to deliver additional schemes in priority order (although lower priority schemes may be selected depending on available budget, value for money and type of treatment) until the budget is fully expended in year. This approach to utilising underspend means there is no need to gain further approvals to deliver additional schemes, ensuring they can be delivered as soon as practically possible.

## 5 Consultation

- 5.1 Engagement on specific programmes of work and local project will take place with Ward Members and local communities should the recommendations in this report be approved.
- 5.2 Director of Environment & Cabinet Member for Don't Trash Oldham have been consulted to help shape and inform the development of this programme of work.

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## 6 Financial Implications

- 6.1 The proposed total resources of all new schemes and additional resources for existing schemes to be delivered within this financial year amounts to £4.552m. The schemes will be financed as detailed within the below table:

<b>Funding</b>	<b>£k</b>
CRSTS ITB (Road Safety)	707
CRSTS core maintenance block	3,067
Pot hole funding (Reallocated HS2 funding)	778
<b>Total</b>	<b>4,552</b>

In the event of forecasted overspends identified through regular monitoring of the Transport Capital Programme, the Service will be required to identify schemes where the original budget allocation can be reduced, offsetting against pressures within these areas.

(John Edisbury)

## 7 Legal Implications

- 7.1 All contracts must be let in accordance with the Contract Procedure Rules and relevant legislation

(Owen Willcox)

## 8 Oldham Equality Impact Assessment, including implications for Children and Young People

- 8.1 No

## 9 Key Decision

- 9.1 Yes

## 10 Key Decision Reference

- 10.1 NEI-09-24

## 11 Background Papers

- 11.1 None

## 12 Appendices

- 12.1 Appendix 1 – CRSTS Maintenance Programme  
Appendix 2 – Local Transport Plan Programme 2024/25  
Appendix 3 – CRSTS Structures Programme

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Ref	Scheme Name	Extents	Treatment	Ward	2024/25 Allocation
<b>Carriageway Resurfacing</b>					<b>£2,263,000</b>
1	<b>A6052 Delph Road / Denshaw Road</b>	Lodge Lane to Denshaw Cross Roads	Preventative Maintenance	Saddleworth North	£404,100
2	<b>A671 Rochdale Road</b>	Kesington Avenue to Boundary	Preventative Maintenance	Royton North	£157,625
3	<b>Wash Brook / Block Lane</b>	Stanley Road to Suffolk Street	Preventative Maintenance	Chadderton South	£68,125
4	<b>Props Hall Drive</b>	Full Length	Preventative Maintenance	Failsworth West	£93,575
5	<b>Wildmoor Avenue</b>	Full Length	Preventative Maintenance	Alexandra	£148,500
6	<b>Oak Avenue / Ash Grove / Pine Grove</b>	Full Length	Preventative Maintenance	Royton North	£67,600
7	<b>Delph Lane</b>	Full Length	Resurface	Saddleworth North	£192,500
8	<b>Burnley Lane</b>	Elk Mill Roundabout to Mill Brow	Resurface	Chadderton North	£416,665
9	<b>Drury Lane</b>	Under Lane to Turf Lane	Resurface	Chadderton South	£164,280
10	<b>Ninth Avenue</b>	Full Length	Resurface	Hollinwood	£201,250
11	<b>Miller Road</b>	Full Length	Resurface	Medlock Vale	£72,300
12	<b>Vincent Avenue</b>	Full Length	Resurface	Waterhead	£33,550
13	<b>Kew Road</b>	Full Length	Resurface	Failsworth East	£85,805
14	<b>Dingle Avenue / Shore Avenue</b>	Full Length	Reconstruction	Shaw	£157,125
<b>Footway Resurfacing</b>					<b>£200,000</b>
<b>Boroughwide Footway Resurfacing</b>		Schemes to be prioritised from latest condition data			£200,000
<b>Highway Drainage</b>					<b>£110,000</b>
<b>Boroughwide Minor Highway Drainage</b>		Schemes to be prioritised from latest condition data			£110,000

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Scheme Name	Ward	Budget 2024/25	Measures	Justification
Accident reduction duties under Section 39 of the Road Traffic Act 1988	Boroughwide	45,000	(i) Preparation and delivery of a programme of measures designed to promote road safety (ii) The undertaking of studies into accidents arising out of the use of vehicles (iii) In light of those studies, the promotion of interventions appropriate to prevent such accidents.	Obligations under Section 39 of the Road Traffic Act 1988 - Legal Requirement. This is not covered by the Unity core fee and would otherwise be a pressure on the revenue budget if not included in the capital programme.
Safety Barrier Enhancement (Boroughwide)	Boroughwide	40,000	Enhancement/replacement of defective existing safety barriers on a priority basis across the borough.	Ageing safety barriers within the borough coming to the end of their serviceable life with some barriers not complying with current safety standards. Barriers will be replaced on a priority basis.
Minor Traffic Management & Safety	Boroughwide	100,000	Minor traffic signing/lining and highway	Requests are received on a regular basis from Councillors and residents requesting minor traffic/safety improvements.
Disabled Access Improvements	Boroughwide	20,000	Various small scale improvements to aid and assist pedestrians, wheelchair and mobility scooter users when crossing the road at locations without adequate provision.	The measures will be tailored to the individual requirements of the site usually taking the form of dropped kerbs, tactile paving and footway improvements along recognised desire lines.
Public Rights of Way (PRoW) Improvements	Boroughwide	45,000	Improving the PRoW across the Borough	Statutory requirement to manage Borough's PRoW .
Traffic calming of 20mph, Greenfield inc Zebra	Saddleworth South/Saddleworth North	50,000	To install traffic calming measures, to supplement 20mph speed limit introduced during the pandemic. Make 20mph TRO permanent.	The temporary 20mph speed limits introduced in the Saddleworth Villages during the pandemic have reduced the 85%ile and average speeds, however, physical measure are required to drive the speeds down to the 20mph limit.
Lower Turf Lane	Saddleworth West and Lees/Saddleworth North	10,000	Make Lower Turf Lane at its junction with A62 Huddersfield Road one way and improve visibility.	Collision reduction measure due to poor visibility for vehicles exiting Lower Turf Lane.
Boroughwide	Speed Cushions	50,000	Enhancement/replacement of defective speed cushions on a priority basis across the borough.	Ageing speed cushions within the borough are coming to the end of their serviceable life. Some speed cushions do not comply with current standards. Speed cushions will be replaced on a priority basis.
Boroughwide	Vehicle Activated Signs	50,000	Install Tranche 2 of the Vehicle activated signs, Boroughwide	To improve overall road safety at specific pre-identified locations. The anticipated benefits are: Improved traffic flow Sustained long-term speed reductions Reduced accidents Regular road users avoid triggering the signs by slowing in advance Speed reductions under posted speed limit Speed reductions without enforcement
School Safety Measures	Boroughwide	80,000	Implementing measures around our schools, on a priority basis, to promote safe and active travel to school.	The recently completed Active Travel to School audit will guide interventions alongside positive engagement with schools and a willingness to prepare and implement a School Travel Plan with our support. Measures will help to promote and encourage active travel to school.
Wickentree Lane	Hollinwood	60,000	Width restriction and reprofiled junction with A62 allowing Manchester bound turning movements	Funding to supplement last years funding due to change in proposals due to lack of public support.
Delph Road	Saddleworth North	70,000	Delph to Denshaw Linear route treatment including 20mph speed limit and traffic calming adjacent to school	To improve overall road safety along the route and improved visibility at Slackcote Dip.
Hillside Avenue	Shaw	40,000	Traffic calming scheme and possible speed limit reduction on this busy residential street	High vehicle speeds have been recorded together with a number of injury collisions. The proposed scheme will reduce vehicle speeds which in turn is proven to reduce the number of collision injuries.
Bridge Height Signing	Boroughwide	27,000	A study is required to establish if the Borough's low bridges are correctly signed. It is thought that there are a number of bridges across that currently do not comply.	It is a statutory requirement to sign all bridges under 16'-0" to avoid vehicle bridge strikes
Delph Weight limit	Saddleworth North	20,000	The current weight limit signing across the Saddleworth Villages doesn't comply with the current Traffic Signs Regulations and General Directions and over weight vehicles regularly flout the restrictions. It is proposed to address the issue at each village in subsequent years.	The revisions to current signing is required to ensure compliance with the legally enforceable weight limit in Delph.
	<b>TOTAL</b>	<b>707,000</b>		

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Appendix 3 - Structures Proposed Programme					Spend Profile					Notes
Structure Name	Street Name	Ward	Treatment /comments	Estimated Budget per Scheme	2022/23	2023/24	2024/25	2025/26	2026/27	
Minor Structures (Highway Retaining Walls and Bridges)	Various	Boroughwide	Minor works to highway structures	£600,000	120,000	120,000	250,000	120,000	120,000	Reactive and planned works budget for the undertaking of minor works to highway structures. Typical value of works < £10,000
Principal Inspections (Highway Retaining Walls and Bridges)	Various	Boroughwide	Routine Principal Inspections of existing stock of highway structures	£250,000	50,000	50,000	50,000	50,000	50,000	Routine Principal Inspection of highway structures in accordance with Design Manual for Roads and Bridges (DMRB) standard 'CS 450 Inspection of Highway Structures'
Assessment of Structures (Highway Retaining Walls and Bridges)	Various	Boroughwide	Assessment of existing structures stock to comply with statutory requirements	£375,000	75,000	75,000	75,000	75,000	75,000	Budget for the undertaking of assessment works to highway structures in accordance with Design Manual for Roads and Bridges (DMRB) standard 'CS 454 Assessment of Highway Bridges and Structures'
Oldham Road (Extends south from no9)	Junction of A670 Oldham Rd - Chapel Road, Uppermill	Saddleworth South	Emergency temporary propping to stabilise failing retaining wall	£120,000	120,000					Emergency scheme to retaining wall following last winter storms (heavy rainfall, flooding and high winds)
Ash Footbridge (Brookdale Golf Course)	PROW no.50, Fallsforth	Fallsforth East	Replacement of dilapidated footbridge	£245,000	245,000					Footbridge requiring replacement following numerous extensions to legal diversion route (TRFC). Former bridge deck was removed in 2019 but there was insufficient budget for the replacement at that time.
Denshaw Bridge / Retaining walls	A6052 Delph Road, Denshaw	Saddleworth North	Strengthening and refurbishment works to retaining walls and masonry arch bridge	£1,020,000	50,000	150,000	410,000	410,000		Works identified and prioritised by the TIGM adopted bridge management system 'Pontis' considering and giving due weighting to numerous factors including safety, social & economic impacts and consequences
Street Bridge	Street Bridge Road, Chadderton	Chadderton North	Major refurbishment works involving concrete repairs, waterproofing, steelwork treatment, masonry repairs and scour protection	£530,000	100,000	430,000				Works identified and prioritised by the TIGM adopted bridge management system 'Pontis' considering and giving due weighting to numerous factors including safety, social & economic impacts and consequences
Laurel Avenue Bridge	Laurel Avenue, Chadderton	Chadderton Central	Strengthening works (currently under weight restriction) and major refurbishment works involving concrete repairs, waterproofing, steelwork treatment, masonry repairs and scour protection	£530,000	100,000	430,000				Works identified and prioritised by the TIGM adopted bridge management system 'Pontis' considering and giving due weighting to numerous factors including safety, social & economic impacts and consequences
Manchester Street Viaduct	A627 Oldham Way, Oldham	Werneth & Coldhurst	CRSTS Major Strategic Maintenance Scheme (Estimated Council contribution required as match funding)	£2,000,000				1,000,000	1,000,000	Contribution required from Oldham Council for the scheme in addition to the CRSTS 'ask'
A627 Boundary Park Subway	A627 Chadderton Way, Chadderton	Chadderton North & Coldhurst	Scoping of required intervention works through investigations and assessment of dilapidated subway*	£60,000	60,000*					**Potential major refurbishment / strengthening scheme required to the subway. However, a wider decision is needed as to the Council's aspirations for maintaining subways. This may conflict with justification for the large scale expenditure (assessment works to define required works and estimated costs to inform the decision.)**
Tame Bridge	A670 High Street, Uppermill	Saddleworth South	Major refurbishment works involving masonry repairs, painting of steelwork and waterproofing	£300,000	80,000	220,000				Works identified and prioritised by the TIGM adopted bridge management system 'Pontis' considering and giving due weighting to numerous factors including safety, social & economic impacts and consequences
Hunt Lane Railway Bridge	Hunt Lane, Chadderton	Chadderton Central	Major refurbishment works involving masonry repairs, painting of steelwork and waterproofing	£300,000	80,000	220,000				Works identified and prioritised by the TIGM adopted bridge management system 'Pontis' considering and giving due weighting to numerous factors including safety, social & economic impacts and consequences
River Irk Bridge	Cragg Road, Chadderton	Chadderton North	Major refurbishment works involving concrete/masonry repairs and waterproofing	£350,000	50,000	100,000	200,000			Works identified and prioritised by the TIGM adopted bridge management system 'Pontis' considering and giving due weighting to numerous factors including safety, social & economic impacts and consequences
Dunham Street Bridge	Dunham Street, Lees	Waterhead, Saddleworth West & Lees and Saddleworth North	Either a full replacement or major refurbishment works involving masonry repairs and waterproofing	£525,000			50,000	150,000	325,000	Works identified and prioritised by the TIGM adopted bridge management system 'Pontis' considering and giving due weighting to numerous factors including safety, social & economic impacts and consequences
Warlow Brook Culvert	A635 Manchester Road, Greenfield	Saddleworth South	Either a full replacement or major refurbishment works involving masonry repairs and waterproofing	£1,100,000			100,000	500,000	500,000	Works identified and prioritised by the TIGM adopted bridge management system 'Pontis' considering and giving due weighting to numerous factors including safety, social & economic impacts and consequences
Cop Road Embankment (in the vicinity of traffic signals)	Cop Road, Shaw	St James'	Landslip stabilisation works adjacent to highway	£300,000			40,000	130,000	130,000	Temporary works implemented to address the problem. This is currently being monitored but further works may be required.
<b>Total Estimated Budget for 5 Years</b>				<b>£8,605,000</b>	<b>£1,070,000</b>	<b>£1,795,000</b>	<b>£1,175,000</b>	<b>£2,435,000</b>	<b>£2,200,000</b>	
<b>Total Estimated Budget Spend per Year</b>					<b>£1,070,000</b>	<b>£1,795,000</b>	<b>£1,175,000</b>	<b>£2,435,000</b>	<b>£2,200,000</b>	
<b>Agreed funding level per year for structures maintenance (Assuming no additional funding secured)</b>					<b>£1,160,000.00</b>	<b>£1,160,000.00</b>	<b>£1,160,000.00</b>	<b>£1,160,000.00</b>	<b>£1,160,000.00</b>	
<b>Shortfall forecast per Year</b>					<b>£90,000.00</b>	<b>-£635,000.00</b>	<b>-£15,000.00</b>	<b>-£1,275,000.00</b>	<b>-£1,040,000.00</b>	

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